

Message Text

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ACTION ARA-17

INFO OCT-01 ADP-00 IO-13 SSO-00 NSCE-00 INRE-00 CIAE-00

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RSC-01 PRS-01 SS-15 OIC-04 EB-11 AID-20 COME-00

TRSE-00 OMB-01 CIEP-02 RSR-01 /122 W

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O P 252330 Z JUN 73

FM AMEMBASSY LIMA

TO USINFO WASHDC IMMEDIATE

SECSTATE WASHDC PRIORITY 6031

INFO ALL OAS CAPITALS 008

VOA MIAMI

UNCLAS SECTION 1 OF 3 LIMA 4397

FROM USDEL TO OAS

E. O. 11652: N/ A

TAGS: PFOR, OAS

SUBJECT: OAS SPECIAL COMMITTEE: TEXT OF MR. KUBISCH'S

REMARKS BEFORE OAS SPECIAL COMMITTEE JUNE 25.

REMARKS TO THE FIRST SESSION OF THE OAS SPECIAL COMMITTEE

BY

ASSISTANT SECRETARY OF STATE JACK B. KUBISCH

LIMA PERU - JUNE 25, 1973

MR CHAIRMAN AND DELEGATES:

I VERY MUCH APPRECIATE THIS OPPORTUNITY TO MAKE A
GENERAL STATEMENT TO THIS SPECIAL COMMITTEE PRIOR TO MY
DEPARTURE TOMORROW.

IF YOU WILL PERMIT BE A PERSONAL WORD, THIS PAST WEEK
IN LIMA HAS BEEN EXTRAORDINARILY INTERESTING TO ME. AL-
THOUGH I HAVE BEEN ASSOCIATED WITH LATIN AMERICAN AFFAIRS
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FOR MORE THAN TWENTY- FIVE YEARS, I HAVE BEEN ABSENT FROM THE HEMISPHERE FOR THE PAST TWO YEARS; AND THESE MEETINGS HAVE GIVEN ME A RAPID REINTRODUCTION TO THE HEMISPHERE AND THE STATE OF THE INTER- AMERICAN SYSTEM.

I DO NOT WANT TO MAKE A LONG APEECH, AND IN LINE WITH THE CONSENSUS REACHED AT OUR FIRST DAY' S MEETING LAST WEDNESDAY WILL NOT ATTEMPT TO RESTATE WELL KNOWN POSITIONS OF MY GOVERNMENT ON A WIDE RANGE OF MATTERS.

MR. CHAIRMAN, GENTLEMEN, MY GOVERNMENT WANTS THIS COMMITTEE' S WORK TO BE CONSTRUCTIVE AND FRUITFUL. WE INTEND TO PARTICIPATE ACTIVELY IN THE PROCEEDING. WE ARE PREPARED TO CONSIDER ANY PROPOSAL AND EXAMINE ANY ISSUE.

WE FIRMLY BELIEVE IN THE NEED FOR A LIVING AND RELEVANT INTER- AMERICAN SYSTEM WHICH IS SOLIDLY BASED ON TODAY' S REALITIES AND FULLY RESPONSIVE TO THE NEEDS AND ASPIRATIONS OF ALL THE PEOPLE OF THE AMERICAS.

WE DO NOT BELIEVE, HOWEVER, THAT THE SYSTEM SHOULD BE MERELY A FORUM FOR DEBATE -- ALTHOUGH EVEN THAT HAS SUBSTANTIAL MERIT IN INTERNATIONAL AFFAIRS. EVEN LESS DO WE THINK OUR MEETINGS SHOULD BE EXPLOITED FOR NARROW POLITICAL PURPOSE.

DURING THESE PAST FEW DAYS I HAVE BEEN SUPRISED AT TIMES TO OBSERVE HOW CERTAIN VIEWS OR POLICIES ARE INCORRECTLY ATTRIBUTED TO THE UNITED STATES GOVERNMENT. I HOPE I MAY BE ALLOWED A BRIEF COMMENT ON SEVERAL OF THESE.

ONE IS THAT THE UNITED STATES GOVERNMENT DESIRES HEGEMONY IN THIS HEMISPHERE. GENTLEMEN, NOTHING COULD BE FARTHER FROM THE TRUTH. TIME AND TIME AGAIN THE PRESIDENT OF THE UNITED STATES, THE SECRETARY OF STATE, AND MANY OTHER HIGH U. S. OFFICIALS HAVE MADE THIS QUITE CLEAR. FROM THE STANDPOINT OF THE UNITED STATES, IT IS NEITHER PRACTICAL , NECESSARY, ATTAINABLE, NOR IN OUR INTEREST TO HAVE OR TO SEEK HEGEMONY IN THIS HEMISPHERE;
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AND WE ARE NOT SEEKING IT . NOR DO WE SEEK DEPENDENCY FROM ANYONE.

I HAVE ALSO HEARD CRITICIZED OUR CONCEPT OF " MATURE PARTNERHSHIP." LET ME BE QUITE CLEAR ON THIS ALSO : I DO NOT THINK WE HAVE SUCCESSFULLY ARRIVED AT SUCH A PARTNERSHIP IN OUR INTER- AMERICAN RELATIONS.

BUT SUCH IS THE GOAL OF OVERALL UNITED STATES POLICY IN THIS HEMISPHERE. WE EARNESTLY SEEK A CONSTRUCTIVE, CLOSE, RATIONAL AND COOPERATIVE RELATIONSHIP WITH THE OTHER COUNTRIES OF THE AMERICAS. THIS GOAL IS THE ABSOLUTE OPPOSITE OF A POLICY OF HEGEMONY THAT HAS INCORRECTLY BEEN ATTRIBUTED TO US.

IF WE DO NOT HAVE SUCH A RELATIONSHIP WITH ALL THE COUNTRIES OF THIS HEMISPHERE -- ALTHOUGH I BELIEVE WE DO HAVE WITH MOST OF THEM -- NOR WITHIN THE INTER- AMERICAN SYSTEM AS A WHOLE, IT IS PRECISELY THIS COMMITTEE' S WORK AND PROPOSALS THAT CAN HELP TO REMEDY THE SITUATION-- TO BRING ABOUT A GREATER MATURITY AND REASONABLENESS ON ALL SIDES. THAT IS ONE OF THE CHALLENGES AND ONE OF THE OPPORTUNITIES WE HAVE.

A SURPRISING -- TO ME, AT LEAST -- AMOUNT OF MISUNDERSTANDING HAS ALSO ARISEN CONCERNING U. S. VIEWS OF BILATERALISM VERSUS MULTILATERALISM. MR. CHAIRMAN, DELEGATES -- LET ME TRY TO CLARIFY OUR POSITION ON THIS POINT.

MY GOVERNMENT SEES BOTH NECESSITY AND VALUE IN INTERACTING WITH OTHER NATIONS IN A VARIETY OF WAYS, DEPENDING ON THE NATURE OF THE MATTER TO BE CONSIDERED. SOME MATTERS CONCERN ONLY TWO COUNTRIES AND ARE, THEREFORE, BILATERAL.

OTHERS CONCERN MANY COUNTRIES AND ARE MULTILATERAL IN SCOPE.

IT IS NOT AT ALL A QUESTION OF WHICH IS BETTER, BUT RATHER WHICH LEVEL OF RELATIONSHIP AND WHICH FORUM IS BEST SUITED TO CONSIDERATION OF THE MATTER AT HAND. ONE OF THE PRINCIPAL REASONS FOR SEVERAL RECENT USM REFERENCES
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TO THE IMPORTANCE OF BILATERAL RELATIONS WAS TO TAKE ACCOUNT OF A CHARGE OFTEN MADE AGAINST THE UNITED STATES, NAMELY, THAT WE TEND TO LUMP ALL THE LATIN AMERICAN COUNTRIES TOGETHER IN OUR POLICY FORMULATIONS AND DO NOT DISTINGUISH SUFFICIENTLY AMONG THEM.

NEVERTHELESS, THE BROAD NATURE OF SOME OF OUR MOST URGENT PROBLEMS AND OBJECTIVES CLEARLY REQUIRES THAT THEY BE ADDRESSED BY MULTILATERAL COMMUNITIES AS A WHOLE. OUR PRESENCE AND ACTIVE PARTICIPATION IN VARIOUS BODIES OF THE INTER- AMERICAN SYSTEM, AS IN A VARIETY OF MULTILATERAL FORUMS ALL OVER THE WORLD, IS A REFLECTION OF THE HIGH IMPORTANCE WE ATTACH TO MULTILATERALISM.

LET ME TURN NOW TO EXPRESS SOME VIEWS AS TO HOW MY
DELEGATION ENVISAGES THE INTER- AMERICAN SYSTEM OF THE
FUTURE. THESE ARE PRELIMINARY THOUGHTS OF OURS AND ARE
OFFERED FOR CONSIDERATION NOW AS A CONTRIBUTION TO THIS
FIRST PHASE OF THE COMMITTEE' S WORK.

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O P 252330 Z JUN 73

FM AMEMBASSY LIMA

TO USINFO WASHDC IMMEDIATE

SECSTATE WASHDC PRIORITY 6032

INFO ALL OAS CAPITALS 009

VOA MIAMI

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THE HEMISPHERIC COMMUNITY

WE BELIEVE THAT HISTORICAL, GEOGRAPHICAL, AND SOCIO-
POLITICAL FORCES HAVE COMBINED OVER SEVERAL CENTURIES TO
SHAPE A COMMUNITY OF NATIONS IN THIS HEMISPHERE, ONE WITH
UNIQUE CHARACTERISTICS WHICH DISTINGUISH IT CLEARLY FROM
OTHER GROUPINGS OF NATIONS. LIKE A COMMUNITY OF NEIGHBORS
IN A CITY OR TOWN, OUR HEMISPHERIC COMMUNITY CONSISTS OF
INDIVIDUALS WITH DISTINCT PERSONALITIES, WIDELY VARYING
TASTES AND INTERESTS, DIFFERENT STANDARDS OF LIVING,
DIVERSE OCCUPATIONS, AND DIFFERENT PHILOSOPHIES OF LIFE.
YET THERE IS A PERMANENT BOND WHICH REQUIRES THAT WE LIVE
AND WORK TOGETHER AS A COMMUNITY, AS WELL AS INDIVIDUALLY,
IN ORDER TO ADVANCE OUR GENERAL WELL BEING.

- THE INTER- AMERICAN SYSTEM, IN OUR VIEW, REPRESENTS

THE OVERALL PATTERN OF OUR RELATIONS AS A COMMUNITY OF NATIONS. JUST AS ANY NEIGHBORHOOD MUST ORGANIZE ITSELF TO DEFINE CERTAIN ELEMENTAL STANDARDS OF BEHAVIOR, TO PROVIDE COMMUNITY SERVICES, AND TO FOSTER HARMONIOUS RELATIONS AMONG ITS MEMBERS, SO TOO OUR HEMISPHERIC

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COMMUNITY HAS ADOPTED A PATTERN OF ACTIVITIES WHICH DEFINE OUR INTER- DEPENDENT RELATIONSHIP:

ITS CHARTERS AND TREATIES CODIFY COMMONLY- ACCEPTED STANDARDS OF BEHAVIOR GOVERNING OUR INTERCOURSE WITH EACH OTHER.

ITS FORUMS AFFORD US THE MEANS OF EXCHANING IDEAS AND VIEWPOINTS ON MATTERS OF COMMON CONCERN AND FOR IMPROVING OUR UNDERSTADNING OF EACH OTHER.

ITS ORGANS AND AGENCIES PROVIDE US WITH INSTRUMENTS FOR JOINING FORCES TO DEAL WITH SPECIFIC PROBLEMS OR TO ACHIEVE SPECIFIC GOALS OF COMMON INTEREST TO MEMBERS OF THE COMMUNITY.

AND, IDEALLY AT LEAST, ITS DISPUTE SETTLEMENT MECHANISMS SHOULD ENBABLE US TO RESOLVE THE DIFFERENCES AND CONFLICTS WHICH INEVITABLY ARISE IN A COMMUNITY OF SOVERIGN INDIVIDUALS IN A PEACEFUL MANNER WHICH PRESERVES THE DIGNITY OF EACH INDIVIDUAL MEMBER.

THE U. S. ROLE WITHIN THE SYSTEM

THE UNITED STATES CONSIDERS ITSELF TO BE A MEMBER OF THIS HEMISPHERIC COMMUNITY AND A PARTICIPANT IN THE PATTERN OF RELATIONSHIPS WHICH WE KNOW AS THE INTER- AMERICAN SYSTEM.

BECAUSE IT WISHES TO TAKE PART IN THE ACTIVITIES OF THE COMMUNITY, IT VALUES THE ORDER AND DEFINITION WHICH THE INSTRUMENTS OF THE SYSTEM GIVE TO OUR RELATIONSHIP. INDEED, IT ACCORDS THESE PARTICULAR VALUE BECAUSE OF ITS

, DISTINCTIVE CHARACTER AND INDIVIDUALITY, AS AN ESSENTIAL MEANS OF ACCOMMODATING THE GREAT DISPARITIES IN SIZE, LEVELS OF ECONOMIC DEVELOPMENT, AND INTERESTS BETWEEN ITSELF AND OTHER MEMBERS OF THE COMMUNITY.

IT SUBSCRIBES TO THE STANDARDS OF BEHAVIOR EMBODIED IN THE CHARTER, INCLUDING PARTICULARLY THE PRINCIPLES OF NON- INTERVENTION AND SELF- DETERMINATION OF PEOPLES.

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IT VALUES THE FORUMS AND AGENCIES OF THE SYSTEM,
AS MEANS WHEREBY IT CAN JOIN MULTILATERALLY IN THE
ACTIVITIES OF THE COMMUNITY AND THEREBY ENHANCE BOTH ITS
OWN INTERESTS AND THOSE OF OTHER MEMBERS.

IT TAKES GREAT SATISFACTION FROM THE UNIQUELY
PEACEFUL CHARACTER WHICH OUR SYSTEM OF MUTUAL SECURITY,
EMBODIED IN THE RIO TREATY, HAS GIVEN OUR HEMISPHERIC
COMMUNITY FOR OVER A GENERATION.

IT ASPIRES TO SEE THE COMMUNITY' S SYSTEM OF
RELATIONS FURTHER REFINED AND IMPROVED, PARTICULARLY THOSE
MECHANISMS AIMED AT RESOLVING DISPUTES AND DIFFERENCES
AMONG INDIVIDUAL MEMBERS; AT IMPROVING COORDINATION AND
UNDERSTANDING THROUGH THE CONSULTATIVE PROCESS; AND AT
IMPLEMENTING THE DEVELOPMENTAL EFFORTS WE HAVE AGREED TO
UNDERTAKE TOGETHER.

WE BELIEVE THAT THE SYSTEM AND ITS VARIOUS INSTRUMENTS
HAVE BEEN, AND CONTINUE TO BE, OF GREAT VALUE TO THE COM-
MUNITY AS A WHOLE AS WELL. WE STRONGLY REJECT THE VIEW
THAT THE SYSTEM ITSELF HAS SOMEHOW BEEN RIGGED TO ENSURE
THE PREDOMINANCE OF THE UNITED STATES AND TO IMPOSE CON-
DITIONS OF INFERIORITY UPON OTHER MEMBERS OF THE COMMUNITY.
TO THE CONTRARY, WE BELIEVE THAT THE SYSTEM HAS GENERALLY
SERVED TO GUARD AGAINST EXCESSES ON THE PART OF ANY
INDIVIDUAL MEMBER AND HAS HELPED TO KEEP OUR DISPARITIES
AND DIFFERING INTERESTS WITHIN A MANAGEABLE FRAMEWORK.

STRENGTHENING THE SYSTEM

NO SYSTEM OF RELATIONS AMONG MEN OR AMONG NATIONS
IS PERFECT AND IMMUTABLE. AS CIRCUMSTANCES CHANGE AND
THE INTERESTS OF INDIVIDUAL MEMBERS EVOLVE, THE SYSTEM
ITSELF MUST ADAPT -- AND ADAPT PROMPTLY. WE SHARE THE
DESIRE OF THEIR MEMBERS THAT THE SYSTEM WHICH STRUCTURES
OUR RELATIONSHIP REFLECT THE NEEDS AND REALITIES OF OUR
ASSOCIATION.

WE WOULD LIKE TO SEE THE PURPOSES AND FUNCTIONS OF
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THE VARIOUS INSTRUMENTS OF THE SUSTEM MORE CLEARLY DEFINED
IN PRESENT- DAY TERMS, TAKING INTO ACCOUNT THE VAST CHANGES
IN THE WORLD AT LARTE, THE GLOBAL CHARACTER OF MANY OF OUR
PROBLEMS, AND THE REALISTIC LIMITS UPON OUR ABILITY TO
SOLVE THOSE PROBLEMS BY OURSELVES.

WE WOULD LIKE TO SEE NEW IMAGINATION AND CREATIVITY
APPLIED TO THE PROBLEM OF RESOLVING DISPUTES AMONG MEMBERS
OF OUR COMMUNITY , INCLUDING THOSE INVOLVING PRIVATE FOREIGN
INVESEMENT, SO THAT THESE WILL NOT IMPINGE UPON OTHER
ASPECTS OF OUR COOOPERATION.

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FM AMEMBASSY LIMA
TO USINFO WASHDC IMMEDIATE
SECSTATE WASHDC PRIORITY 6033
INFO ALL OAS CAPITALS 010
VOA MIAMI

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WE WOULD LIKE TO SEE THE OUTWARD REACH OF OUR
COMMUNITY EXTENDED SO AS TO ENCOURAGE GREATER INTERCHANGE
AND COOPERATION WITH OTHER FRIENDLY NATIONS, TAKING INTO
ACCOUNT THE INCREASINGLY ACTIVE ROLE NOW BEING PLAYED ON
THE WORLD STATE BY OTHER MEMBERS OF THE COMMUNITY.

WE WOULD LIKE TO SEE A REEXAMINATION OF OUR BASIC
PREMISES REGARDING THE SYSTEM' S ROLE AND FUNCTION IN
DEVELOPMENTAL COOPERATION, AND A SEARCH FOR NEW WAYS OF
ENSURING THAT OUR COOOPERATIVE PROGRAMS ACCORD WITH EACH
NATION' S NEEDS AND PRIORITIES.

AND WE WOULD LIKE TO SEE THE MANGEMENT AND OPERA-
TIONS OF THE VAVIOUS ORGANS OF THE SYSTEM MODERNIZED SO
AS TO PREVENT WASTE OF OUR LIMITED RESOURCES, IMPROVE
INTERNAL COORDINATION, INCREASE EFFICIENCY, GUARD AGAINST

DUPLICATION OF EFFORT, AND ENHANCE THIER IMAGE AND STATURE
IN THE EYES OF THE PEOPLES OF THE AMERICAS.

IN OUR COMING WEEKS OF WORK, WE EXPECT TO REFER MORE
SPECIFICALLY TO EACH OF THESE AREAS AND WE LOOK FORWARD
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TO HEARING SPECIFIC PROPOSALS WHICH OTHER DELEGATIONS WILL
DO DOUBT WISH TO ADVANCE ALONG SIMILAR LINES.

OUR APPROACH TO THE SPECIAL COMMITTEE

MR. CHAIRMAN, DELEGATES - WE HAVE GREAT FAITH IN THE
FUTURE OF THIS HEMISPHERE AND IN OUR JOINT ABILITIES TO
DEVISE A MEANS OF LIVING TOGETHER PEACEFULLY AND WITH
MUTUAL BENEFIT.

THE UNITED STATES DELEGATION TO THIS SPECIAL COMMITTEE
HAS COME TO LIMA WITH THE INTENTION OF GIVING THE MOST
SERIOUS CONSIDERATION TO THE VIEWS AND PROPOSALS OF EVERY
OTHER DELEGATION, AND WE TRUST THAT OUR OWN VIEWS AND
PROPOSALS WILL BE RECEIVED IN A SIMILAR SPIRIT.

WE AGREE THAT MISTAKES HAVE BEEN MADE IN THE PAST --
WHO AMONG US HAS NOT MADE THEM ? -- AND WE BELIEVE THE
TASK AHEAD IS TO LEARN FROM THOSE MISTAKES, AND TO CORRECT
THEM. WE ARE PREPARED TO PLAY AN ACTIVE PART NOT ONLY IN
THIS COMMITTEE' S WORK BUT, CONSISTENT WITH THE DESIRES OF
OTHER MEMBER NATIONS, IN THE NEW INTER- AMERICAN SYSTEM
THAT WE ARE TRYING TO CREATE

IT IS OUR FIRM INTENTION THAT OUR POINT OF VIEW
THROUGHOUT THESE MEETINGS BE POSITIVE, CONSTRUCTIVE
AND OPEN- MINDED.

THANK YOU.
BELCHER

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